

REGULAR COUNCIL MEETING

A G E N D A

TOWN OF CHINCOTEAGUE

September 21, 2006 - 7:30 P.M. - Council Chambers - Town Hall

CALL TO ORDER

INVOCATION BY COUNCILMAN HOWARD

PLEDGE OF ALLEGIANCE

AGENDA ADDITIONS/DELETIONS AND ADOPTION:

1. Consider Adoption of the Minutes
 - Regular Council Meeting of September 5, 2006 **(Page 2 of 31)**
2. Presentation on Proffers (Mr. John Anzivino)
3. Recreation & Convention Center Authority Report (Councilwoman Conklin) **(Page 8 of 31)**
4. Ordinance Committee Report of September 13 & 18, 2006 (Councilman Ross) **(Page 10 of 31)**
The following action was taken by the Committee and will need to be acted upon:
 - Consider Adoption of the New Flood Plain Ordinance (Chapter 30 Floods)
5. Acknowledgement of Mr. & Mrs. Bogush Application (Boat Dock) **(Page 25 of 31)**
6. Change Order Request, Painting of the Two Water Storage Tanks (PW Director) **(Page 28 of 31)**
7. Mayor & Council Announcements or Comments

ADJOURN:

**MINUTES OF THE SEPTEMBER 5, 2006
CHINCOTEAGUE TOWN COUNCIL MEETING**

Council Members Present:

John H. Tarr, Mayor
Anita Speidel, Vice Mayor
Nancy B. Conklin, Councilwoman
Terry Howard, Councilman
Ellen W. Richardson, Councilwoman
E. David Ross, Councilman

Council Members Absent:

Glenn B. Wolfe, Councilman

Call to Order

Mayor Tarr called the meeting to order at 7:30 p.m.

Invocation

Councilman Howard offered the invocation.

Pledge of Allegiance

Mayor Tarr led the Pledge of Allegiance.

Agenda Additions/Deletions and Adoption

Councilman Ross motioned, seconded by Councilwoman Conklin, to adopt the agenda as presented. The motion was unanimously approved.

1. Approval of Minutes of the August 17, 2006 Council Meeting.

Councilman Howard motioned, seconded by Councilwoman Richardson, to approve the minutes as presented. The motion was unanimously approved.

2. Presentation and Resolution in Honor of Ronald Mason.

Mayor Tarr read the following resolution in honor of former Councilman, Mr. Ron Mason, and presented Mr. Mason with a plaque and a key to the city. Council thanked Mr. Mason for his service and dedication to the Town.

**RESOLUTION OF THE
CHINCOTEAGUE TOWN COUNCIL**

WHEREAS, Ronald A. Mason has served this community well as a member of the Town Council since July 1, 2002; and

WHEREAS, his tenure on the Town Council has earned him the respect of the citizens of Chincoteague and people throughout Accomack County and the Commonwealth of Virginia; and

WHEREAS, as a member of the Town Council, he has faithfully served as a member of the Liaison Committee, the Bicycling Advisory Committee, as Chairman of the Public Works Committee, and as Chairman of the Harbor Committee; and

WHEREAS, the exemplary conduct and sense of fairness he has demonstrated in all capacities as Councilman has furthered the cause of better understanding, and has been an influence for good in the growth and progress of our community;

NOW, THEREFORE, I, John H. Tarr, by virtue of the authority vested in me as Mayor of the Town of Chincoteague, and speaking on behalf of the entire Town Council and all other citizens, do hereby tender this Resolution, extending our deep appreciation to Brother Ronald A. Mason. We wish him success in all future endeavors and are grateful to have served with him.

DATED this 3rd day of July, 2006.

Attest:

John H. Tarr, Mayor

Robert G. Ritter, Jr., Town Manager

3. *Accomack County Board of Supervisors Update.*

Island District Supervisor, Honorable Wanda Thornton, updated Council with several issues that the County is currently facing that may affect the Island:

- The bids for the Chincoteague Channel bridge were sent out on August 31.
- VDOT will install two additional 55 mph signs on the causeway.
- The VDOT regulation on streets in subdivisions is now less than the original 50' requirement.
- The County is increasing the parking and ramp areas on the Queen Sound boat ramp.
- The County is doing another property reassessment, with a projected 36-37% increase.
- The population census for Chincoteague was overstated by about 2,000 people. The census for Accomack County was overstated by about 4,000 people. The true population of Accomack County is 34,488. The school population is basically unchanged for the past five years.
- Meals tax will be assessed only to the unincorporated areas of Accomack County.
- Affordable housing is a problem in the County.
- Economic Development – The County is working on the Wallops Island Business Park; the State has taken an interest in the project as well. Several tenants are ready to enter the Park which will create many jobs in the County. Wal-Mart is expected to build in the Onley area soon which will also provide over 250 jobs.
- Accomack County is studying a decentralized wastewater system for the County.
- There is a serious issue with the paid Fire/Medics and volunteers. Paid Fire/Medics are not allowed to volunteer after hours for the fire/rescue company in which they are paid.

- The revenue from the saltwater fishing license is not being returned to local communities, but the majority of the revenue is going toward research for VIMS.

4. Resolution, Hazard Mitigation Plan, Town of Chincoteague, Virginia.

Mr. Bryan Rush, Emergency Operations Coordinator, explained the requirement of local governments to develop a Hazard Mitigation Plan as well as the need for the plan in order to secure funding for pre- and post-disaster situations.

Councilwoman Richardson motioned, seconded by Councilwoman Conklin, to adopt the following resolution for the Hazard Mitigation Plan for the Town of Chincoteague. The motion was unanimously approved.

RESOLUTION HAZARD MITIGATION PLAN TOWN OF CHINCOTEAGUE, VIRGINIA

WHEREAS, the Disaster Mitigation Act of 2000, as amended, requires that local governments develop and adopt natural hazard mitigation plans in order to receive certain federal assistance; and

WHEREAS, an Eastern Shore Hazard Mitigation Planning Committee comprised of members of the business community and non-profit organizations, and local officials was convened in order to study the Town's risks from and vulnerabilities to natural Hazard, and to make recommendations on mitigating the effects of such Hazard on the Town; and

WHEREAS, the Accomack-Northampton Planning District Commission developed a regional Hazard Mitigation Plan including the Town of Chincoteague; and

WHEREAS, the efforts of the Town of Chincoteague, Eastern Shore of Virginia Hazard Mitigation Plan Committee members and the Accomack-Northampton Planning District Commission have resulted in the development of a regional Hazard Mitigation Plan.

NOW, THEREFORE, BE IT RESOLVED by the Council of the Town of Chincoteague, Virginia that the sections pertaining to the Town of Chincoteague in the Eastern Shore Hazard Mitigation Plan dated June 2006 is hereby approved and adopted for the Town of Chincoteague, Virginia.

ADOPTED by the Council of the Town of Chincoteague, Virginia this 5th day of September, 2006.

APPROVED:

ATTEST:

John H. Tarr, Mayor

Robert G. Ritter, Jr., Town Manager

5. *Budget and Personnel Committee Report of August 8, 2006.*

Councilwoman Conklin reported that the auditors gave a presentation at the meeting. She stated that the following two recommendations were also discussed.

- **Amendment to Section 303 – Holidays of the Employee Handbook-** Councilwoman Richardson motioned, seconded by Councilwoman Conklin, to include Good Friday as a paid employee holiday. The motion was unanimously approved.
- **Position Description for a Town Planner-** Councilman Howard motioned, seconded by Councilwoman Conklin, to approve the position description for a Town Planner as written. The motion was unanimously approved.

6. *Public Participation.*

- Mrs. Lois Hunt asked Council to reconsider the policy of the causeway signs.
- Mr. Tommy Clark, Main Street Merchants representative, requested that the downtown parking spaces be closed to regular parking and be allowed to be utilized by a Classic Car association during the Chili Chowder Cook-off on October 14. He also requested that Golden Oldies music be piped throughout downtown on that day. It was the general consensus of Council to grant the Main Street Merchants' requests.
- Mrs. Payne commended Mr. Ron Mason for starting the Trolley History Tour.
- Mr. Sal Zanghi thanked the Police Department for their assistance during the recent tropical storm. Mr. Zanghi also complained about Charter Communication's cable service. He asked Council to help with the problem.
- Mr. Ron Mason thanked the Town for the manner in which the employees handled the recent tropical storm.

7. *Broadband Contract and Management Team.*

Councilman Howard motioned, seconded by Councilwoman Richardson, to enter into a contract with Spotts, Stevens and McCoy, Inc. for the development of a telecommunications plan for the Town under the Community Development Block Grant in the amount of \$18,000 and to authorize the Town Manager to execute the contract documents and to appoint a Telecommunication Management Team. The motion was unanimously approved.

8. *Corner Lot Setback Requirements.*

Councilman Howard motioned, seconded by Councilwoman Conklin, that giving consideration to the public necessity, convenience, general welfare, and good zoning practices, that the following proposed amendments to the Zoning Ordinance be referred to the Planning Commission pursuant to section 15.2-2285 for their recommendations, such recommendations to be made only after Notice and Public Hearing in Accordance with Section 15.2-2204:

Sections 3.6.5, 3.9.5, 4.3.5, and 4.6.5 – Corner Lots, item (2) rewording as:

The side yard setback abutting a street, road, right-of-way, or easement shall be 15 feet for both main and accessory structures.

Further, the Planning Commission shall report its recommendations, with any explanatory materials, within ninety (90) days of its first meeting to consider the proposed amendments. The motion was unanimously approved.

9. Deed of Vacation – Steve Katsetos and Tom Vasiliou.

Councilman Howard motioned, seconded by Councilwoman Conklin, to adopt the following ordinance for a deed of vacation between Messrs. Vasiliou and Katsetos. The motion was unanimously approved.

ORDINANCE

THIS DEED OF VACATION is made this 5th day of September, 2006 by Anastasios Vasiliou and Steve Katsetos, parties of the first part, to be referred to as “Grantors” and Grantees” for indexing purposes, and the Town of Chincoteague, party of the second part, pursuant to section 15.2-2272 of the Code of Virginia of 1950, as amended; and

The Grantors hereby, agree and request the vacation of a certain plat of survey situated in the Town of Chincoteague entitled “ William M. Birch Development” dated August 10, 1964 made by R. L. Beebe, C.E., to show Lots 1 through 13, said plat being recorded in the Clerk’s Office of the Circuit Court of Accomack County, Virginia in Plat Book 13, page 6 and “The Wagon Wheel” dated March 9, 1982 made by Marshall, McKee & Associates, to show Lots 1 through 12, said plat being recorded in the Clerk’s Office of the Circuit Court of Accomack County, Virginia in Plat Book 26, page 20, reference to said plat being hereby made for a more particular description of the herein conveyed property, and in which subdivision the property line dividing Lot 1 of the “Wagon Wheel Subdivision” and Lot 5 of the “William M. Birch Development” be vacated, and such property line be relocated 89.77’ into Lot 5 of the “William M. Birch Development.

WHEREAS, the basis of said vacation is at the request of owners of said lots for the purpose of construction of a 6 unit townhouse located on Lot 1.

NOW THEREFORE BE IT ORDAINED BY THE COUNCIL OF THE TOWN OF CHINCOTEAGUE:

1. That the property line between Lot 1 of the “ William M. Birch Development” dated August 10, 1964 made by R. L. Beebe, C.E., said plat being recorded in the Clerk’s Office of the Circuit Court of Accomack County, Virginia in Plat Book 13, page 6 and Lot 5 of “The Wagon Wheel” dated March 9, 1982 made by Marshall, McKee & Associates, said plat being recorded in the Clerk’s Office of the Circuit Court of Accomack County, Virginia in Plat Book 26, page 20, be vacated, and such property line be relocated 89.77’ into Lot 5 of the “William M. Birch Development.

2. That a certified copy of the Ordinance be recorded in the Clerk’s Office of the Circuit Court of Accomack County, Virginia.

The effective date of the Ordinance shall be upon adoption. Approved this 5th day of September, 2006

John H. Tarr, Mayor

Tax Map Numbers: 030A60700000500
030A61800000100

10. Mayor and Council Announcements or Comments.

- Councilwoman Richardson announced that the Planning Commission will have a special meeting on September 7 at 7:00 pm to discuss the Sign Ordinance. She also thanked the Town employees for their efforts during the recent tropical storm.
- Councilman Ross announced that the Safety and Transportation Committee will not meet in September and that the Ordinance Committee will meet on September 18 at 5:30 pm.
- Councilman Howard announced that the Harbor Committee will not meet in September and that the Cemetery Committee will meet on September 26 at 5:30 pm in the conference room. Councilman Howard stated that he was concerned about the flooding in the streets during the recent storm and requested that a policy or precaution be considered to prohibit vehicles spraying water on property when streets are flooded. He also asked if the Public Works Committee could review the possibility of using flood gates in certain low-lying areas of the Island.
- Mr. Bryan Rush updated Council on the recent Tropical Storm Ernesto and its effects on the Island, including damage assessment and clean-up.
- Mayor Tarr announced that the planning consultant, Mr. Ed McMahon, will have a presentation for Council and the public on September 13 at 7:00 pm.

Adjournment of Meeting

Mayor Tarr announced that the next meeting will be on September 21, 2006 at 7:30 pm. Councilwoman Richardson motioned, seconded by Councilman Howard, to adjourn the meeting. The motion was unanimously approved.

Mayor

Town Manager

CHINCOTEAGUE RECREATION & CONVENTION CENTER AUTHORITY
MINUTES
August 14, 2006

Members Present:

Mr. Bill Chrisman, Chairman
Hon. Nancy Conklin
Mr. Bill McComb
Mr. Steve Potts

Members Absent:

Mr. Bill Fallon

Staff Present:

Therese Hamilton, Director

Chairman Chrisman called the meeting to order at 3:00 pm.

1. Approval of Minutes of the June 12, 2006 Meeting. Mrs. Conklin motioned, seconded by Mr. McComb to approve the minutes as presented. The motion was unanimously approved.
2. Treasurer's Report. Mr. Potts read the Treasurer's Report. There was discussion regarding the proposed FY 2007 budget. Mr. McComb motioned, seconded by Mr. Potts, to approve the treasurer's report as presented. The motion was unanimously approved.
3. Director's Report. Director Hamilton reported that the accounts payable will be paid in full when the Center receives the meals and transient occupancy check from the Town in September. She also reported that the Center did not have to borrow funds from the LGIP savings account this past fiscal year.

Director Hamilton stated that the Gardening Club issued the Center a check for \$50 for allowing them to hold their meetings at the Center at no charge. She also mentioned some of the upcoming events being held at the Center, including the Dallas Holm concert, the Fall Craft Show and several weddings.

Director Hamilton informed the members that the YMCA is now holding events at the Center [at the discounted rate] on Thursdays until September. A new two-month contract will be signed in September at which time she will request that the YMCA hold their events on Wednesdays.

Director Hamilton reported that the Cherryholmes concert was successful. She also reported that Boggs Water and Sewer will begin work on the septic system very soon, which is part of the kitchen upgrade.

Director Hamilton stated that she sent a letter to Trane heating and air conditioning questioning some of the charges on the bill. She added that she was meeting with the president of the company tomorrow to discuss the matter.

Director Hamilton stated that the audit has begun today. She also mentioned that she has sent a letter to Mrs. Jean Clark of Deborah asking whether or not Deborah will be reserving the Center for Thanksgiving weekend. Director Hamilton stated that Mrs. Clark has not officially responded to the letter. The members told Director Hamilton to rent the Center for that weekend since she had not received a response from Mrs. Clark.

Due to the complications with this year's Blueberry Festival, Director Hamilton recommended that the Center host the Festival next year. It was the consensus of the members to give Mr. Serio the opportunity to have the Festival at the Center next year before the Center takes over and hosts the event. The members requested that Director Hamilton contact Mr. Serio to find out if he indeed planned on having the Blueberry Festival at the Center in July 2007.

Director Hamilton asked about the status of the donation from the trolley history tour program to cover the cost of expenses from using the Center property on tour days. Mrs. Conklin responded that Mr. Van Dame confirmed that the Center will receive a donation from the program.

Director Hamilton stated that she researched the travel mileage allowance and that it is currently \$.49 per mile. [**Current travel mileage allowance is actually 44.5 cents per mile.**] Mr. McComb instructed Director Hamilton to be sure the corrected amount is included in the current budget.

Director Hamilton asked if the September 11th Authority meeting date could be changed to September 12th due to a personal obligation she has out of town. She also mentioned several events that were held at the Center recently.

4. Authorization Letter to Shore Bank. Director Hamilton explained that from time to time, it is necessary for the Bookkeeper, Mrs. Gloria Hanratty, to discuss the Center's bank account with Shore Bank. She requested that the Authority send a letter to Shore Bank authorizing such.

Mr. McComb motioned, seconded by Chairman Chrisman, to send a letter authorizing Mrs. Hanratty to discuss the Center's bank account with Shore Bank. The motion was unanimously approved.

5. Closed Meeting in Accordance with Sec. 2.2-3711(A)(1) of the Code of Virginia for Discussion of Financial Matters. Chairman Chrisman motioned, seconded by Mr. McComb, to convene a closed meeting under Section 2.2-3711(A)(1) of the Code of Virginia for discussion of financial matters.

Chairman Chrisman motioned, seconded by Mr. McComb, to reconvene in regular session.

Mr. Potts motioned, seconded by Mrs. Conklin, to approve the FY 2007 budget and to appropriate the funds for disbursement and also to perform quarterly reviews of the budget. The motion was unanimously approved.

6. Adjournment. Chairman Chrisman announced that the next meeting will be on Tuesday, September 12, 2006. Chairman Chrisman motioned, seconded by Mrs. Conklin, to adjourn the meeting. The motion was unanimously approved.

MEMORANDUM

TO: Mayor & Council

FROM: Robert Ritter, Town Manager

DATE: September 19, 2006

RE: Adoption of the newly revised Ordinance, Chapter 30, Floods

The Ordinance Committee members and Staff have thoroughly reviewed the New Ordinance, Chapter 30; Floods with the current Ordinance and one deletion was suggested to strike through in the new document Sec 30-14 (b)(4). It is the Ordinance Committee member's recommendation at their meeting of September 13 & 18, 2006 that the Mayor and Council favorably endorse a motion that would enact the newly revised ordinance, chapter 30; Floods.

“Move to adopt the newly revised draft ordinance, Chapter 30, Floods.”

If you have any questions on the above matter, please feel free to give me a call any time.

ORDINANCE NO. 30 - FLOODS

AN ORDINANCE AMENDING ORDINANCE NO. 30, THE ORDINANCE OF THE TOWN OF CHINCOTEAGUE, VIRGINIA, BY ESTABLISHING FLOODPLAIN DISTRICTS, BY REQUIRING THE ISSUANCE OF PERMITS FOR DEVELOPMENT, AND BY PROVIDING FACTORS AND CONDITIONS FOR VARIANCES TO THE TERMS OF THE ORDINANCES.

BE IT ENACTED AND ORDAINED BY THE TOWN OF CHINCOTEAGUE, VIRGINIA AS FOLLOWS:

ARTICLE I. GENERAL PROVISIONS

Sec. 30-1. Purpose.

The purpose of these provisions is to prevent the loss of life and property, the creation of health and safety hazards, the disruption of commerce and governmental services, the extraordinary and unnecessary expenditure of public funds for flood protection and relief, and the impairment of the tax base by:

- (1) regulating uses, activities, and development which, alone or in combination with other existing or future uses, activities, and development, will cause unacceptable increases in flood heights, velocities, and frequencies.
- (2) restricting or prohibiting certain uses, activities, and development from locating within districts subject to flooding.
- (3) requiring all those uses, activities, and developments that do occur in flood-prone districts to be protected and/or flood-proofed against flooding and flood damage.
- (4) protecting individuals from buying land and structures which are unsuited for intended purposes because of flood hazards.

Sec. 30-2. Applicability.

These provisions shall apply to all lands within the jurisdiction of the town and identified as being in the 100-year floodplain by the Federal Insurance Administration.

Sec. 30-3. Compliance and liability.

(a) No land shall hereafter be developed and no structure shall be located, relocated, constructed, reconstructed, enlarged, or structurally altered except in full compliance with the terms and provisions of this ordinance and any other applicable ordinances and regulations which apply to uses within the jurisdiction of this ordinance.

(b) The degree of flood protection sought by the provisions of this ordinance is considered reasonable for regulatory purposes and is based on acceptable engineering

methods of study. Larger floods may occur on rare occasions. Flood heights may be increased by man-made or natural causes, such as ice jams and bridge openings restricted by debris. This ordinance does not imply that districts outside the floodplain district, or that land uses permitted within such district, will be free from flooding or flood damages.

(c) Records of actions associated with administering this ordinance will be kept on file and maintained by the Zoning Administrator.

(d) This ordinance shall not create liability on the part of the Town or any officer or employee thereof for any flood damages that result from reliance on this ordinance or any administrative decision lawfully made thereunder.

Sec. 30-4. Abrogation and greater restrictions.

This ordinance supersedes any ordinance currently in effect in flood-prone districts. However, any underlying ordinance shall remain in full force and effect to the extent that its provisions are more restrictive than this ordinance.

Sec. 30-5. Severability.

If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance shall be declared invalid for any reason whatever, such decision shall not affect the remaining portions of this ordinance. The remaining portions shall remain in full force and effect; and for this purpose, the provisions of this ordinance are hereby declared to be severable.

Sec. 30-6. Reserved.

ARTICLE II. FLOODPLAIN MANAGEMENT

Sec. 30-7. Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Base flood means the flood having a one percent chance of being equaled or exceeded in any given year.

Base flood elevation means the Federal Emergency Management Agency designated one hundred (100)-year water surface elevation.

Basement means any area of the building having its floor sub-grade (below ground level) on all sides.

Board of Zoning Appeals means the board appointed to review appeals made by individuals with regard to decisions of the Zoning Administrator in the interpretation of this ordinance.

Breakaway wall means a wall that is not part of the structural support of the building and is intended through its design and construction to collapse under specific lateral loading forces, without causing damage to the elevated portion of the building or supporting foundation system.

Coastal high hazard area means a special flood hazard area extending from offshore to the inland limit of a primary frontal dune along an open coast and any other area subject to high velocity wave action from storms or seismic sources.

Development means any man-made change to improved or unimproved real estate, including, but not limited to, buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

Elevated building means a non-basement building built to have the lowest floor elevated above the ground level by means of fill, solid foundation perimeter walls, pilings, or columns (posts and piers).

Flood or flooding means:

(1) A general or temporary condition of partial or complete inundation of normally dry land areas from:

(a) the overflow of inland or tidal waters; or,

(b) the unusual and rapid accumulation or runoff of surface waters from any source.

(2) The collapse or subsistence of land along the shore of a lake or other body of water as a result of erosion or undermining caused by waves or currents of water exceeding anticipated cyclical levels or suddenly caused by an unusually high water level in a natural body of water, accompanied by a severe storm, or by an unanticipated force of nature such as flash flood or an abnormal tidal surge, or by some similarly unusual and unforeseeable event which results in flooding as defined in paragraph 1(a) of this definition.

Floodplain or flood-prone area means any land area susceptible to being inundated by water from any source.

Freeboard means a factor of safety usually expressed in feet above a flood level for purposes of floodplain management. “Freeboard” tends to compensate for the many unknown factors that could contribute to flood heights greater than the height calculated

for a selected size flood and floodway conditions, such as wave action, bridge openings, and the hydrological effect of urbanization in the watershed.

Historic structure means any structure that is:

(1) listed individually in the National Register of Historic Places (a listing maintained by the Department of Interior) or preliminarily determined by the Secretary of the Interior as meeting the requirements for individual listing on the National Register;

(2) certified or preliminarily determined by the Secretary of the Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary to qualify as a registered historic district;

(3) individually listed on a state inventory of historic places in states with historic preservation programs which have been approved by the Secretary of the Interior; or,

(4) individually listed on a local inventory of historic places in communities with historic preservation programs that have been certified either:

(a) by an approved state program as determined by the Secretary of the Interior;
or,

(b) directly by the Secretary of the Interior in states without approved programs.

Lowest floor means the lowest floor of the lowest enclosed area (including basement). An unfinished or flood-resistant enclosure, usable solely for parking of vehicles, building access or storage in an area other than a basement area is not considered a building's lowest floor; provided, that such enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of Federal Code 44CFR §60.3.

Manufactured home means a structure, transportable in one or more sections, which is built on a permanent chassis and is designed for use with or without a permanent foundation when connected to the required utilities. For floodplain management purposes the term manufactured home also includes park trailers, travel trailers, and other similar vehicles placed on a site for greater than 180 consecutive days.

New construction means for the purposes of determining insurance rates, structures for which the "start of construction" commenced on or after the effective date of an initial Flood Insurance Rate Map on or after December 31, 1974, whichever is later, and includes any subsequent improvements to such structures. For floodplain management purposes, new construction means structures for which start of construction commenced on or after the effective date of a floodplain management regulation adopted by a community and includes any subsequent improvements to such structures.

Recreational vehicle means a vehicle which is:

- (1) built on a single chassis;
- (2) 400 square feet or less when measured at the largest horizontal projection;
- (3) designed to be self-propelled or permanently towable by a light duty truck; and,
- (4) designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational camping, travel, or seasonal use.

Special flood hazard area means the land in the floodplain subject to a one (1%) percent or greater chance of being flooded in any given year as determined in Article III, Section 30-10 of this ordinance.

Start of construction means the date the building permit was issued, provided the actual start of construction, repair, reconstruction, rehabilitation, addition, placement, substantial improvement or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slab or footings, the installation of piles, the construction of columns, or any work beyond the stage of excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading and filling; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial improvement, the actual start of the construction means the first alteration of any wall, ceiling, floor, or other structural part of a building, whether or not that alteration affects the external dimensions of the building.

Substantial damage means damage of any origin sustained by a structure whereby the cost of restoring the structure to its before-damaged condition would equal or exceed 50 percent of the market value of the structure before the damage occurred.

Substantial improvement means any reconstruction, rehabilitation, addition, or other improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure before the start of construction of the improvement. This term includes structures which have incurred substantial damage regardless of the actual repair work performed. The term does not, however, include either:

- (1) any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications which have been identified by the local code enforcement official and which are the minimum necessary to assure safe living conditions, or
- (2) any alteration of a historic structure, provided that the alteration will not preclude the structure's continued designation as a historic structure.

Sec. 30-8. Reserved.

ARTICLE III. ESTABLISHMENT OF ZONING DISTRICTS

Sec. 30-9. Description of districts.

(a) Basis of Districts - The various floodplain districts shall include areas subject to inundation by waters of the one hundred (100)-year flood. The basis for the delineation of these districts shall be the Flood Insurance Study (FIS) for the Town prepared by the Federal Emergency Management Agency, Federal Insurance Administration, dated June 1, 1984, as amended.

(1) The Coastal Floodplain District shall be those areas identified as coastal AE or A1-30 Zones on the maps accompanying the Flood Insurance Study. Flood elevations are provided in these tidal floodplains; however, floodway data is not applicable.

(2) The Coastal High Hazard District shall be those areas identified as V1 – V30, VE, or V Zones on the maps accompanying the Flood Insurance Study.

(b) Overlay Concept

(1) The Floodplain Districts described above shall be overlays to the existing underlying districts as shown on the Official Zoning Ordinance Map, and as such, the provisions for the floodplain districts shall serve as a supplement to the underlying district provisions.

(2) Any conflict between the provisions or requirements of the Floodplain Districts and those of any underlying district, the more restrictive provisions and/or those pertaining to the floodplain districts shall apply.

(3) In the event any provision concerning a Floodplain District is declared inapplicable as a result of any legislative or administrative actions or judicial decision, the basic underlying provisions shall remain applicable.

Sec. 30-10. Official floodplain map.

The boundaries of the Special Flood Hazard Area and Floodplain Districts are established as shown on the Flood Boundary and Floodway Map and/or Flood Insurance Rate Map which is declared to be a part of this ordinance and which shall be kept on file at the town offices.

Sec. 30-11. District boundary changes.

The delineation of any of the Floodplain Districts may be revised by the Town where natural or man-made changes have occurred and/or where more detailed studies have been conducted or undertaken by the U. S. Army Corps of Engineers or other qualified

agency, or an individual documents the need for such change. However, prior to any such change, approval must be obtained from the Federal Insurance Administration.

Sec. 30-12. Interpretation of district boundaries.

Initial interpretations of the boundaries of the Floodplain Districts shall be made by the Zoning Officer. Should a dispute arise concerning the boundaries of any of the Districts, the Board of Zoning Appeals shall make the necessary determination. The person questioning or contesting the location of the District boundary shall be given a reasonable opportunity to present his case to the Board and to submit his own technical evidence if he so desires.

Sec. 30-13. Reserved.

ARTICLE IV. DISTRICT PROVISIONS

Sec. 30-14. Permit and application requirements.

(a) Permit Requirement - All uses, activities, and development occurring within any floodplain district shall be undertaken only upon the issuance of a zoning permit. Such development shall be undertaken only in strict compliance with the provisions of the Ordinance and with all other applicable codes and ordinances, as amended and the Town Subdivision Regulations. Prior to the issuance of any such permit, the Zoning Officer shall require all applications to include compliance with all applicable state and federal laws.

(b) Site Plans and Permit Applications - All applications for development within any floodplain district and all building permits issued for the floodplain shall incorporate the following information:

(1) For structures to be elevated, the elevation of the lowest floor (including basement).

(2) For structures to be flood-proofed (non-residential only), the elevation to which the structure will be flood-proofed.

(3) The elevation of the one hundred (100)-year flood.

~~(4) Topographic information showing existing and proposed ground elevations.~~

Sec. 30-15. General standards.

In all special flood hazard areas the following provisions shall apply:

(a) New construction and substantial improvements shall be anchored to prevent flotation, collapse or lateral movement of the structure.

(b) Manufactured homes shall be anchored to prevent flotation, collapse, or lateral movement. Methods of anchoring may include, but are not limited to, use of over-the-top or frame ties to ground anchors. This standard shall be in addition to and consistent with applicable state requirements for resisting wind forces.

(c) New construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage.

(d) New construction or substantial improvements shall be constructed by methods and practices that minimize flood damage.

(e) Electrical, heating, ventilation, plumbing, air conditioning equipment and other service facilities, including duct work, shall be designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding.

(f) New and replacement water supply systems shall be designed to minimize or eliminate infiltration of flood waters into the system.

(g) New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of flood waters into the systems and discharges from the systems into flood waters.

(h) On-site waste disposal systems shall be located and constructed to avoid impairment to them or contamination from them during flooding.

(i) Any alteration, repair, reconstruction or improvements to a building that is in compliance with the provisions of this ordinance shall meet the requirements of “new construction” as contained in this ordinance.

(j) Any alteration, repair, reconstruction or improvements to a building that is not in compliance with the provisions of this ordinance, shall be undertaken only if said non-conformity is not furthered, extended, or replaced.

Sec. 30-16. Specific standards.

In all special flood hazard areas the following provisions shall apply:

(a) Residential Construction - New construction or substantial improvement of any residential structure (including manufactured homes) shall have the lowest floor, including basement, elevated no lower than base flood elevation.

(b) Non-Residential Construction - New construction or substantial improvement of any commercial, industrial, or non-residential building (or manufactured home) shall have the lowest floor, including basement, elevated to no lower than base flood elevation.

(c) Elevated Buildings - Enclosed areas, of new construction or substantially improved structures, which are below the regulatory flood protection elevation shall:

(1) not be designed or used for human habitation, but shall only be used for parking of vehicles, building access, or limited storage of maintenance equipment used in connection with the premises. Access to the enclosed area shall be the minimum necessary to allow for parking of vehicles (garage door) or limited storage of maintenance equipment (standard exterior door), or entry to the living area (stairway or elevator). The interior portion of such enclosed area shall not be partitioned or finished into separate rooms, except to enclose storage areas;

(2) be constructed entirely of flood resistant materials below the regulatory flood protection elevation;

(3) in the Coastal High Hazard District, follow the standards for elevation outlined in Article IV, Section 30-18.

(4) include, in Zones AE, and A1-30, measures to automatically equalize hydrostatic flood forces on walls by allowing for the entry and exit of floodwaters. To meet this requirement, the openings must either be certified by a professional engineer or architect or meet the following minimum design criteria:

(a) Provide a minimum of two openings on different sides of each enclosed area subject to flooding.

(b) The total net area of all openings must be at least one (1) square inch for each square foot of enclosed area subject to flooding.

(c) If a building has more than one enclosed area, each area must have openings to allow floodwaters to automatically enter and exit.

(d) The bottom of all required openings shall be no higher than one (1) foot above the adjacent grade.

(e) Openings may be equipped with screens, louvers, or other opening coverings or devices, provided they permit the automatic flow of floodwaters in both directions.

(f) Foundation enclosures made of flexible skirting are not considered enclosures for regulatory purposes, and, therefore, do not require openings. Masonry or wood underpinning, regardless of structural status, is considered an enclosure and requires openings as outlined above.

(d) Standards for Manufactured Homes and Recreational Vehicles

(1) All manufactured homes placed, or substantially improved, on individual lots or parcels, in expansions to existing manufactured home parks or subdivisions, in a new

manufactured home park or subdivision or in substantially improved manufactured home parks or subdivisions, must meet all the requirements for new construction, including elevation and anchoring.

(2) All manufactured homes placed or substantially improved in an existing manufactured home park or subdivision must be elevated so that:

(a) the lowest floor of the manufactured home is elevated no lower than base flood elevation; or,

(b) the manufactured home chassis is supported by reinforced piers or other foundation elements of at least an equivalent strength, of no less than 36 inches in height above the grade;

(c) the manufactured home must be securely anchored to the adequately anchored foundation system to resist flotation, collapse and lateral movement;

(d) in an existing manufactured home park or subdivision on which a manufactured home has incurred “substantial damage,” any manufactured home placed or substantially improved must meet the standards of Article IV, Section 30-16(d)(2)(a)(b) and (c) above.

(3) All recreational vehicles placed on sites must either:

(a) be on the site for fewer than 180 consecutive days;

(b) be fully licensed and ready for highway use (a recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick disconnect type utilities and security devices and has no permanently attached additions); or,

(c) meet all the requirements for new construction, including anchoring and elevation requirements of Article IV, Section 30-16(d)(1) or (2)(a) and (c), above.

Sec. 30-17. Standards for subdivision proposals.

(a) All subdivision proposals shall be consistent with the need to minimize flood damage;

(b) All subdivision proposals shall have public utilities and facilities such as sewer, gas, electrical and water systems located and constructed to minimize flood damage;

(c) All subdivision proposals shall have adequate drainage provided to reduce exposure to flood hazards, and

(d) Base flood elevation data shall be provided for subdivision proposals and other proposed development proposals (including manufactured home parks and subdivisions) that exceed fifty lots or five acres, whichever is the lesser.

Sec. 30-18. Standards for the coastal high hazard district.

The following provisions shall apply within the Coastal High Hazard District:

(a) All new construction and substantial improvements in Zones V1 – V30 and VE (V if base flood elevation is available) shall be elevated on pilings or columns so that:

(1) the bottom of the lowest horizontal structural member of the lowest floor (excluding the pilings or columns) is elevated to or above the base flood level (recommend \geq one foot freeboard); and,

(2) the pile or column foundation and structure attached thereto is anchored to resist flotation, collapse, and lateral movement due to the effects of wind and water loads acting simultaneously on all building components. Wind and water loading values shall each have a one percent chance of being equaled or exceeded in any given year (one-percent annual chance).

(b) A registered professional engineer or architect shall develop or review the structural design, specifications and plans for the construction, and shall certify that the design and methods of construction to be used are in accordance with accepted standards of practice for meeting the provisions of Article IV, Section 30-18(a).

(c) Obtain the elevation (in relation to mean sea level) of the bottom of the lowest horizontal structural member of the lowest floor (excluding pilings and columns) of all new and substantially improved structures in Zones V1 – V30 and VE. The Floodplain Management Administrator shall maintain a record of all such information.

(d) All new construction shall be located landward of the reach of mean high tide.

(e) Provide that all new construction and substantial improvements have the space below the lowest floor either free of obstruction or constructed with nonsupporting breakaway walls, open wood-lattice work, or insect screening intended to collapse under wind and water loads without causing collapse, displacement, or other structural damage to the elevated portion of the building or supporting foundation system. For the purpose of this section, a breakaway wall shall have a design safe loading resistance of not less than 10 and no more than 20 pounds per square foot. Use of breakaway walls which exceed a design safe loading resistance of 20 pounds per square foot (either by design or when so required by local codes) may be permitted only if a registered professional engineer or architect certifies that the designs proposed meet the following conditions:

(1) Breakaway wall collapse shall result from water load less than that which would occur during the base flood; and

(2) The elevated portion of the building and supporting foundation system shall not be subject to collapse, displacement, or other structural damage due to the effects of wind and water loads acting simultaneously on all building components (structural and nonstructural). Maximum wind and water loading values to be used in this determination shall each have a one percent chance of being equaled or exceeded in any give year.

(f) The enclosed space below the lowest floor shall be useable solely for parking of vehicles, building access, or storage. Such space shall not be partitioned into multiple rooms, temperature-controlled, or used for human habitation.

(g) Prohibit the use of fill for structural support of buildings. When fill is proposed in a coastal high hazard area, appropriate engineering analyses shall be conducted to evaluate the impacts of the fill prior to issuance of a development permit.

(h) Prohibit man-made alteration of sand dunes which would increase potential flood damage.

(i) All manufactured homes to be placed or substantially improved within Zones V1 – V30, V, and VE on the Town’s Flood Insurance Rate Map on sites must meet the standards of Article IV, Section 30-18(a) though (h) and that manufactured homes placed or substantially improved on other sites in an existing manufactured home park or subdivision with Zones V1 – V30, V, and VE on the Flood Insurance Rate Map meet the requirements of Article IV, Section 30-16(e)(1) and (2), if they are located:

- (1) outside of a manufactured home park or subdivision,
- (2) in a new manufactured home park or subdivision,
- (3) in an expansion to an existing manufactured home park or subdivision, or
- (4) in an existing manufactured home park or subdivision in which a manufactured home has incurred “substantial damage.”

(j) Recreational vehicles placed on sites within Zones V1 – V30, V, and VE on the community’s Flood Insurance Rate Map must either:

- (1) be on the site for fewer than 180 consecutive days,
- (2) be fully licensed and ready for highway use, on its wheels or jacking system, is attached to the site only by quick disconnect type utilities and security devices, and has no permanently attached additions; or,
- (3) meet the requirements of Article IV, Section 30-14 and Article IV, Section 30-18(a) though (h).

Sec. 30-19. Reserved.

ARTICLE V. VARIANCES

Sec. 30-20. Factors to be considered.

In passing upon applications for Variances, the Board of Zoning Appeals shall satisfy all relevant factors and procedures specified in other sections of the zoning ordinance and consider the following additional factors:

- (a) The showing of good and sufficient cause.
- (b) The danger to life and property due to increased flood heights or velocities caused by encroachments. No variance shall be granted for any proposed use, development, or activity within any Floodway District that will cause any increase in the one hundred (100)-year flood elevation.
- (c) The danger that materials may be swept on to other lands or downstream to the injury of others.
- (d) The proposed water supply and sanitation systems and the ability of these systems to prevent disease, contamination, and unsanitary conditions.
- (e) The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owners.
- (f) The importance of the services provided by the proposed facility to the community.
- (g) The requirements of the facility for a waterfront location.
- (h) The availability of alternative locations not subject to flooding for the proposed use.
- (i) The compatibility of the proposed use with existing development and development anticipated in the foreseeable future.
- (j) The relationship of the proposed use to the comprehensive plan and floodplain management program for the area.
- (k) The safety of access by ordinary and emergency vehicles to the property in time of flood.
- (l) The expected heights, velocity, duration, rate of rise, and sediment transport of the flood waters expected at the site.
- (m) The repair or rehabilitation of historic structures upon a determination that the proposed repair or rehabilitation will not preclude the structure's continued designation as

a historic structure and the variance is the minimum necessary to preserve the historic character and design of the structure.

(n) Such other factors which are relevant to the purposes of this ordinance.

All applicants must obtain documentation pertaining to the request for a variance from a Virginia certified engineer to evaluate the proposed project in relation to flood heights and velocities, and the adequacy of the plans for flood protection and other related matters prior to referring such to the BZA..

Variances shall be issued only after the Board of Zoning Appeals has determined that the granting of such will not result in (a) unacceptable or prohibited increases in flood heights, (b) additional threats to public safety, (c) extraordinary public expense; and will not (d) create nuisances, (e) cause fraud or victimization of the public, or (f) conflict with local laws or ordinances.

Variances shall be issued only after the Board of Zoning Appeals has determined that the variance will be the minimum required to provide relief from exceptional hardship to the applicant.

The Board of Zoning Appeals shall notify the applicant for a variance, in writing, that the issuance of a variance to construct a structure below the one hundred (100)-year flood elevation (a) increases the risks to life and property and (b) will result in increased premium rates for flood insurance.

A record shall be maintained of the above notification as well as all variance actions, including justification for the issuance of the variances. Any variances that are issued shall be noted in the annual or biennial report submitted to the Federal Insurance Administrator.

ARTICLE VI. ENACTMENT

ENACTED AND ORDAINED THIS ____ DAY OF _____, 20___. This ordinance shall become effective upon passage.

Signed

Attested

FLOODS*

Article I. General Provisions

- Sec. 30-1. Purpose.
- Sec. 30-2. Applicability.
- Sec. 30-3. Compliance and liability.
- Sec. 30-4. Abrogation and greater restrictions.
- Sec. 30-5. Severability.
- Sec. 30-6. Reserved.

Article II. Floodplain Management

- Sec. 30-7. Definitions.
- Sec. 30-8. Reserved.

Article III. Establishment of Zoning Districts

- Sec. 30-9. Description of districts.
- Sec. 30-10. Official floodplain map.
- Sec. 30-11. District boundary changes.
- Sec. 30-12. Interpretation of district boundaries.
- Sec. 30-13. Reserved.

Article IV. District Provisions

- Sec. 30-14. Permit and application requirements.
- Sec. 30-15. General standards.
- Sec. 30-16. Specific standards.
- Sec. 30-17. Standards for subdivision proposals.
- Sec. 30-18. Standards for the coastal high hazard district.
- Sec. 30-19. Reserved.

Article V. Variances

- Sec. 30-20. Factors to be considered.

Article VI. Enactment

***Cross references**—Buildings and building regulations, ch. 14; environment, ch. 22; streets, sidewalks and other public places, ch. 50; utilities, ch. 62; waterways, ch. 70; zoning, app. A; land subdivision and development, app. B.

State law reference—Flood Damage Reduction Act, Code of Virginia, §10.1-600 et.seq.

ADJACENT PROPERTY OWNER'S ACKNOWLEDGEMENT FORM

I, Town of Chincoteague, own land next to (across
(Print Adjacent/Nearby Property Owner's Name)

the water from/ on the same cove as) the land of Kennetg & Wanda Bogush.
(Print Applicant's Name)

I have reviewed the applicant's project drawings dated 9-11-06 to be
(Date)

submitted for all necessary Federal, State, and Local permits.

I ☐ HAVE NO COMMENT ☐ DO NOT OBJECT ☐ OBJECT to the project.

The applicant has agreed to contact me for additional comments if the proposal changes prior to construction of the project.

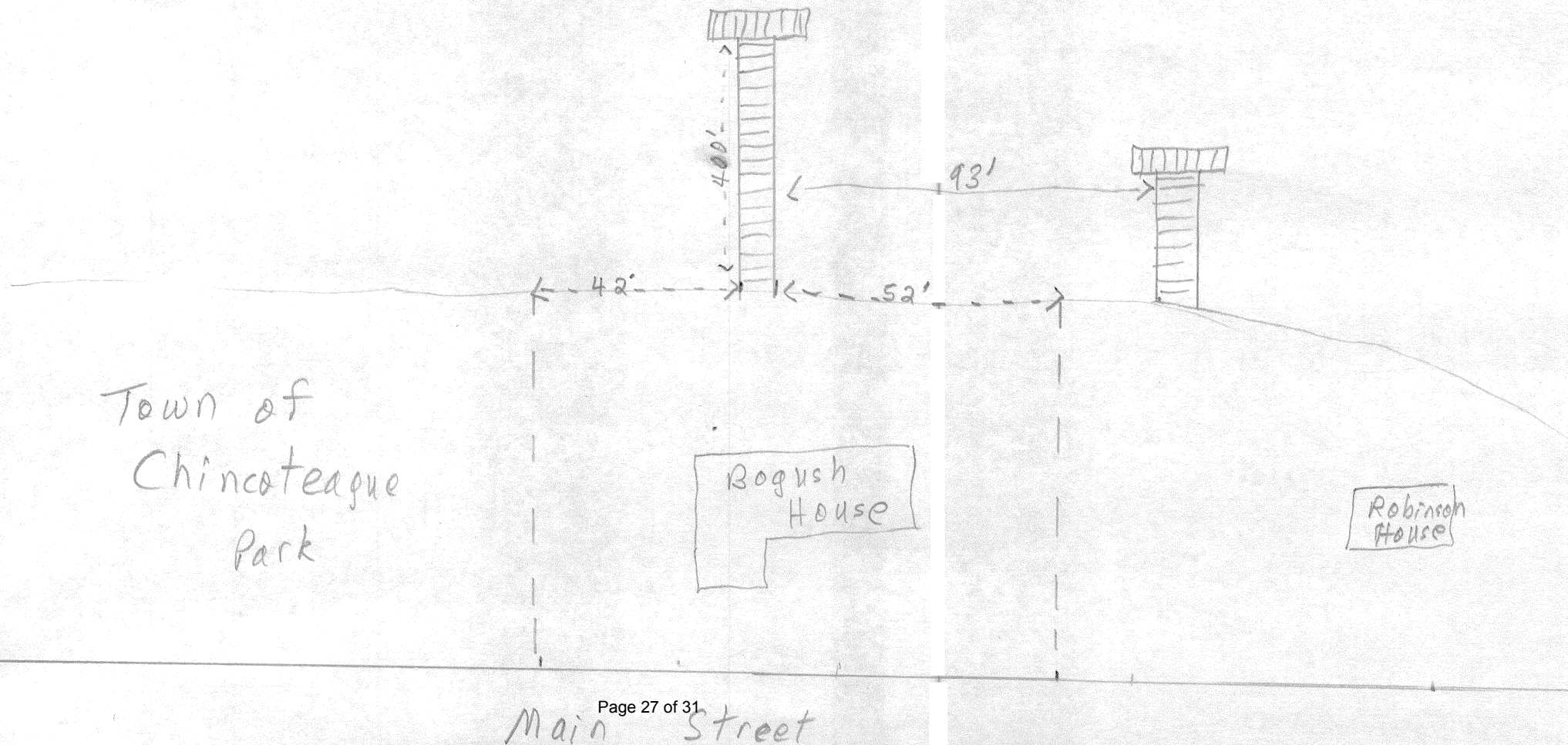
(Before signing this form, please be sure you have checked the appropriate option above).

Adjacent Property Owner's Signature

Date

NOTE: IF YOU OBJECT TO THE PROPOSAL, THE REASON(S) YOU OPPOSE THE PROJECT MUST BE SUBMITTED TO VMRC IN WRITING. AN OBJECTION WILL NOT NECESSARILY RESULT IN DENIAL OF THE PROJECT; HOWEVER, VALID COMPLAINTS WILL BE GIVEN FULL CONSIDERATION DURING THE PERMIT REVIEW PROCESS.

Kenneth & Wand Bogush
336-6453



MEMORANDUM

To: Mayor and Town Council

From: Michael Cosby, Director of Public Works

Date: September 19, 2006

Subject: Change order for Contract No. 1-WST-05

J & W of North Carolina, Inc. is prepared to begin work on the contract for the painting, repairs and maintenance of our water storage tanks. This project was originally scheduled for Fall 2004 but was delayed at our request.

A change order for an \$8,000 increase to the contract was made on March 21, 2005. The contractor is now requesting another change order for an additional \$27,000 to offset cost increases for labor, insurance, fuel, abrasives, paint and miscellaneous expenses. This is roughly 8 % per year.

Original contract amount	\$225,000
Add March 2005 change order	8,000
Proposed change order	27,000
Less December 2004 payment	9,421
 New total	 \$250,579

My recommendation is to approve the proposed change order to the existing contract. The alternative would be to re- bid the project, which would likely result in higher costs as well as further delays.

September 19, 2006

Mr. Andy Landrum
Whitman Requardt & Associates
11870 Merchants Walk, Suite 100
Newport News, VA 23606

RE: Town of Chincoteague
Contract No. 1-WST-05
J&W No. 3260

Dear Mr. Landrum:

Please accept this letter as revision and clarification of the request made yesterday, 9/18/06, for an add to the contract. Please understand, this request is not a perquisite to the Notice to Proceed. J&W is confident the Town of Chincoteague and J&W will find an amiable contract add that is fair to both parties. J&W is prepared to accept a Notice to Proceed and continue toward a 10/2/06 start date.

In order for J&W to stay competitive in the open bid market we prefer not to give detail information including labor, paint and abrasive costs. We prefer to come to an agreed percentage and work from there. We will say, however, that our exterior surface prep subcontractor is requesting an additional 20.1% (10% per year) to cover their additional cost over a two year period. Please refer to the following data to understand how J&W ascertains the requested change:

1.0 MG Flat Bottom only

• original contract	195,000.00
• Add for unforeseen delay on 3/05 (6 months)	8,000.00

This would be an increase of just over 8% per annum.

0.2 MG Elevated only

• original contract	30,000.00
• No Add to date for delay	0.00

Adding as additional 8% per annum to each bid item to cover the 18 months from 3/05 to present would appear to J&W to be the correct number.

• original contract	225,000.00
• Add for unforeseen delay on 1.0 MG (10/04-3/05)	8,000.00
• Request 8% per annum on both tanks (3/05-present)	27,000.00
(\$225,000.00 x 8% per annum)	

J&W hereby request an add/change to the contract of \$27,000.00 for unforeseen delays.

Respectfully submitted,

J&W of North Carolina, Inc.

J.W. Brown
Project Manager

TOWN OF CHINCOTEAGUE, INC.
BID OPENING
JULY 21, 2004
1-WST-05

BIDDER	A1	B1	C1	CREDIT	TOTAL BID	ADDENDUM	BID BOND
K & K Painting	289,700.00	129,000.00	2,000.00	10,000.00	410,700.00	X	X
Corfu Construction	237,925.00	45,000.00	2,000.00	0.00	284,925.00	X	X
J & W of NC	189,000.00	33,000.00	3,000.00	0.00	225,000.00	X	X
Southern Corrosion Inc	212,098.00	57,012.00	2,760.00	0.00	271,870.00		X
S & T Painting	228,500.00	34,000.00	2,200.00	2,625.00	*262,075.00	X	X
Kent County Painting	321,900.00	No bid	2,000.00	0.00	323,900.00	X	X
Utility Service Co.	180,442.00	50,000.00	3,000.00	2,000.00	231,442.00	X	X

*= addition error in bid totals.